

### Commonwealth of Massachusetts

#### OFFICE OF THE COMPTROLLER

One Ashburton Place, 9th Floor Boston, Massachusetts 02108 (617) 727-5000 MACOMPTROLLER.ORG



July 8, 2022

Secretary Michael Heffernan Executive Office for Administration and Finance State House, Room 373 Boston, MA 02133

The Honorable Aaron Michlewitz Chair, House Committee on Ways and Means State House, Room 243 Boston, MA 02133

The Honorable Michael J. Rodrigues Chair, Senate Committee on Ways and Means State House, Room 212 Boston, MA 02133

RE: Fiscal Year 2022 Capital Gains Tax Revenue Transfers to the Stabilization Fund, the State Retiree Benefits Trust Fund, and the Pension Liability Fund

Dear Secretary Heffernan, Chair Michlewitz and Chair Rodrigues:

On June 16, 2022, the Department of Revenue certified to the Office of the Comptroller that through May 2022, Fiscal Year 2022 capital gains tax revenue totaled \$3,514,351,796 Section 5G of Chapter 29 of the Massachusetts General Laws, as amended, requires that capital gains tax revenue in excess of the fiscal year capital gains tax threshold be transferred as follows: (a) 90% to the Commonwealth Stabilization Fund, (b) 5% to the State Retiree Benefits Trust Fund and (c) 5% to the Commonwealth's Pension Liability Fund (PRIT). The Fiscal Year 2022 capital gains tax threshold is \$1,351,912,909. Therefore, I have processed the following transfers totaling \$2,162,438,887 as shown below:

From the General Fund to:	Amount	% of total
a) Commonwealth Stabilization Fund	\$1,946,194,998.30	90%
b) State Retiree Benefits Trust Fund (SRBTF)	\$108,121,944.35	5%
c) Commonwealth's Pension Liability Fund (PRIT)	\$108,121,944.35	5%
Total	\$2,162,438,887.00	100%

Fiscal Year 2022 Capital Gains Tax Revenue Transfer to Stabilization Fund and Pension Funds July 8, 2022 Page 2

This is the first such transfer under Section 5G of Chapter 29 for Fiscal Year 2022.

If you have any questions regarding this letter, please contact Kristin Lacroix, CTR's Chief Accounting Officer, at <a href="mailto:kristinm.lacroix@mass.gov">kristinm.lacroix@mass.gov</a> or me at <a href="william.Mcnamara@mass.gov">William.Mcnamara@mass.gov</a>.

Sincerely,

William McNamara

Comptroller of the Commonwealth

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Enc. Attachment #1: MGL Chapter 29, Section 5G

Attachment #2: Capital Gains Tax Certification Letter from Commissioner of Revenue Attachment #3: FY22 Capital Gains Threshold Certification from Department of Revenue

cc: Catharine Hornby, Undersecretary, Executive Office for Administration and Finance Paul Chong, Finance Director, Executive Office for Administration and Finance Katherine O'Reilly, Budget Director, House Committee on Ways and Means Christopher Marino, Budget Director, Senate Committee on Ways and Means Geoffrey E. Snyder, Commissioner, Department of Revenue Kazim Ozyurt, Director, Office of Tax Policy Analysis, Department of Revenue James MacDonald, First Deputy Treasurer, Office of the State Treasurer Jeffrey Shapiro, First Deputy Comptroller, Office of the Comptroller

#### Attachment # 1: MGL Chapter 29, Section 5G

After each quarter, the department of revenue shall certify to the state comptroller the amount of tax revenues estimated to have been collected during the preceding quarter from capital gains income. If the department of revenue certifies that the amount of tax revenues estimated to have been collected from capital gains income exceeds \$1,000,000,000 in a fiscal year, the comptroller shall transfer quarterly any such amount that exceeds \$1,000,000,000 collected during that fiscal year as follows: (i) 90 per cent shall be transferred to the Commonwealth Stabilization Fund established in section 2H; (ii) 5 per cent shall be transferred to the State Retiree Benefits Trust Fund established in section 24 of chapter 32A; and (iii) 5 per cent shall be transferred to the Commonwealth's Pension Liability Fund established in subsection (e) of subdivision 8 of section 22 of chapter 32. The \$1,000,000,000 threshold established in the preceding sentence shall be adjusted annually to reflect the average annual rate of growth in United States gross domestic product over the preceding 5 years based on the most recently available data published by the Bureau of Economic Analysis in the United States Department of Commerce.

The transfers shall be made before the certification of the consolidated net surplus for the previous fiscal year under section 5C. The department of revenue shall report by November 30 to the state comptroller, the executive office for administration and finance and the house and senate committees on ways and means tax revenues estimated to have been collected during the preceding fiscal year from capital gains income. The comptroller shall not make adjustment to amounts previously transferred if the capital gains revenue reported on November 30 differs from the amounts estimated during the preceding fiscal year.



COMMISSIONER

# The Commonwealth of Massachusetts Department of Revenue Office of the Commissioner PO Box 7091 Boston, MA 02204-7091

June 16, 2022

William J. McNamara, Comptroller Office of the Comptroller Commonwealth of Massachusetts One Ashburton Place, Room 901 Boston, MA 02108

#### Dear Comptroller McNamara:

Pursuant to Section 5G of Chapter 29 of the General Laws, the Department of Revenue (DOR) is required to certify to the State Comptroller, after each quarter during the fiscal year, the amount of tax revenues estimated to have been collected during the preceding quarter from capital gains income.

Because capital gains tax payments are remitted unevenly throughout the fiscal year according to tax filing deadlines, to ensure accurate reporting DOR certifies capital gains tax collections on the following schedule:

Period 1 (July 1 through September 30)

Period 2 (October 1 through January 31)

Period 3 (February 1 through May 31)

Period 4 (June 1 through June 30)

The table below shows capital gains tax revenue estimates for each of the first three certification periods, and on a year-to-date basis during fiscal year 2022.

#### **Capital Gains Tax Collections**

Period	Period \$ millions	Fiscal year-to-date \$ millions
Period 1 (July 1, 2021 to September 30, 2021)	\$510.58	\$510.58
Period 2 (October 1, 2021 to January 31, 2022)	\$705.65	\$1,216.23
Period 3 (February 1, 2022 to May 31, 2022)	\$2,298.12	\$3,514.35

Based on currently available data, DOR hereby certifies that tax revenues estimated to have been collected from capital gains income were \$2,298.12 million during the fiscal year 2022 Period 3 (February 1, 2022 through May 31, 2022). The year-to-date (July 2021 through May 2022) tax revenues estimated to have been collected from capital gains income were \$3,514.35 million. Please note that these amounts are subject to revision in the Period 4 certification as DOR receives more data.

Under Section 5G of Chapter 29 of the General Laws, the amount of certified capital gains tax revenue collections over a defined threshold, which was previously set at \$1,351.91 million for FY22, is transferred to various funds as follows: 90% to the Commonwealth Stabilization Fund; 5% to the State Retiree Benefits Trust Fund; and 5% to the Commonwealth's Pension Liability Fund.

Therefore, this capital gains tax certification letter shall generate a transfer of approximately \$2,162.44 million, to the aforementioned funds as follows under Section 5G of Chapter 29 of the General Laws:

- o 90% (~\$1,946.20 million) shall be transferred into the Commonwealth Stabilization Fund;
- o 5% (~\$108.12 million) shall be transferred into the State Retiree Benefits Trust Fund; and
- o 5% (~\$108.12 million) shall be transferred into the Commonwealth's Pension Liability Fund.

If you have any questions concerning this letter, please contact Kazim P. Ozyurt, Director of the Office of Tax Analysis (ozyurtk@dor.state.ma.us).

Sincerely,

Geoffrey E. Snyder Commissioner

cc: Secretary Michael J. Heffernan, Executive Office for Administration and Finance The Honorable Michael J. Rodrigues, Chair, Senate Committee on Ways and Means The Honorable Aaron Michlewitz, Chair, House Committee on Ways and Means



## The Commonwealth of Massachusetts Department of Revenue

Office of the Commissioner
P.O. Box 9550
Boston, MA 02114-9550

December 31, 2020

Mr. William J. McNamara Comptroller Commonwealth of Massachusetts 1 Ashburton Place, 9th Floor Boston, MA 02108

Dear Mr. McNamara:

cc:

Pursuant to Section 5G of Chapter 29 of the Massachusetts General Laws<sup>1</sup>, and based on the procedure agreed upon by the Secretary of Administration and Finance and the Chairs of the House and Senate Committees on Ways and Means the Department of Revenue (DOR) hereby certifies that for the purpose of determining the amount of capital gains that will be transferred to the Commonwealth Stabilization Fund, the fiscal year 2022 capital gains tax collections threshold is \$1,351,912,909. Any fiscal year 2022 capital gains tax collections above that threshold, as certified by the Commissioner of Revenue, will be transferred to the Commonwealth Stabilization Fund. Please see attached table for our calculations.

If you have any questions concerning this letter, please contact me (snyderge@dor.state.ma.us), or Kazim P. Ozyurt, Director of the Office of Tax Policy Analysis (ozyurtk@dor.state.ma.us).

Sincerely,

Geoffrey E. Snyder Commissioner

Secretary Michael J. Heffernan, Executive Office for Administration and Finance The Honorable Michael J. Rodrigues, Chair, Senate Committee on Ways and Means The Honorable Aaron Michlewitz, Chair, House Committee on Ways and Means

<sup>&</sup>lt;sup>1</sup> http://www.malegislature.gov/Laws/GeneralLaws/PartI/TitleIII/Chapter29/Section5G

#### **Calculation of Fiscal Year 2022 Capital Gains Tax Threshold:**

**Nominal U.S. GDP - Five Years Ago**: U.S. **Gross Domestic Product** (\*) figures for the four quarters ending in third quarter of 2015 (\*\*)

2014: Quarter 4	17,850	
2015: Quarter 1	18,003	
2015: Quarter 2	18,224	
2015: Quarter 3	18,347	
Average GDP five years ago:	18,106	Α
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**Nominal U.S. GDP - Current**: Most recently available U.S. **Gross Domestic Product** (\*) figures for the four quarters ending in third quarter of 2020 (\*\*)

2019: Quarter 4	21,747	
2020: Quarter 1	21,561	
2020: Quarter 2	19,520	
2020: Quarter 3	21,170	
Average current GDP:	<b>21,000</b> B	

Compound annual growth rate (CAGR)(\*\*\*): 3.0096374%  $C = [(B/A)^{(1/5)}] - 1$ 

Fiscal Year 2021 Capital Gains Tax Threshold: \$1,312,414,006 D

1+ Compound annual growth rate (CAGR): 103.0096374% E=(1+C)

Fiscal Year 2022 Capital Gains Tax Threshold: \$1,351,912,909 F=D\*E

<sup>(\*)</sup> U.S. Gross Domestic Product figures are seasonally adjusted at annual rates and in billions of current dollars. www.bea.gov/newsreleases/national/gdp/gdpnewsrelease.htm

<sup>(\*\*)</sup> The 4th quarter of 2020 GDP figure is not available at the time when these calculations are conducted. The 3rd quarter of 2020 U.S. GDP figure ("third" estimate) was released by the Bureau of Economic Analysis on December 22, 2020.

<sup>(\*\*\*)</sup> Compound annual growth rate (CAGR) = [(Average current GDP / Average GDP five years ago) to the power (1/5)] - 1